

FOR PUBLICATION

PREPARATION OF A SPORT AND PHYSICAL ACTIVITY STRATEGY FOR CHESTERFIELD BOROUGH – 2014 - 2031

MEETING: 1. Enterprise and Wellbeing Scrutiny Committee

DATE: 1. 7th November 2013

REPORT BY: HEAD OF ENVIRONMENT

WARD: ALL

COMMUNITY FORUM: ALL

KEY DECISION
REFERENCE (IF
APPLICABLE):

FOR PUBLICATION

BACKGROUND PAPERS FOR PUBLIC REPORTS:

TITLE: Preparation of a Sport and Physical Activity Strategy for Chesterfield Borough – 2014 - 2031
LOCATION: Room 1.39

1. Purpose of Report

- 1.1 To provide an overview of the progress on the development of a new Sport and Physical Activity Strategy for Chesterfield Borough Council.

2. Recommendations

- 2.1 That the best practice approach to establishing a needs and evidence base for a Playing Pitch Strategy (PPS) and Outdoor Sport and Leisure in the Borough be noted.
- 2.2 That the Sport England Facility Planning Model (FPM) 2013 report findings be noted as key drivers for planning future Facilities within the borough.
- 2.3 That the Committee note that the collective needs and evidence identified in the PPS and FPM reports forms the basis of the overarching Sport and Physical Activity Strategy for the Borough being developed and delivered.

3. Background

- 3.1 The Leisure Legacy review identified a need for the development of a robust Sport and Physical Activity Strategy to provide a clear focus and measurable link to the overall Council Vision "Putting our Communities First".
- 3.2 The outcome of the Strategy is to ensure that facilities, parks, greenspaces and associated services are provided of suitable accessibility and quality so as to maximise community participation in regular and sustainable Sport and Physical activity on both a formal and informal basis.
- 3.3 The Active People Survey has identified:
 - 21.7% of adults in Chesterfield take part in sport and active recreation compared to the national average of 21.8%
 - 50.7% of adults in Chesterfield do no sport or active recreation at all
 - 52.1% of adult residents in Chesterfield want to start playing sport or do a bit more
- 3.4 The Strategy is scheduled for completion by the end of March 2013.

- 3.5 Planning policies in general should be informed by robust and up to date assessments of demand and supply of open space, sport and recreation facilities.
- 3.6 Sport England has advised the Council both under the terms of the 2002 Planning Policy Guidance (PPG17) and now the 2012 National Planning Policy Framework (NPPF) (Par 73) that it is essential that assessments should be undertaken to both inform specific policies for sport as well as providing information as to whether sports sites need to be protected from new proposed development or to be improved and whether new facilities/sites need to be provided to support planned growth and consequently to inform the infrastructure delivery plan.
- 3.7 Sport England as statutory consultee responded to the corporate planning team regarding the Core Strategy review to advise that it does not accept that an evidence base dated 2002 (Parks and Open Spaces Strategy) and 2003 (Chesterfield Sports Facilities Strategy) can be regarded as up to date and therefore in compliance with Par 73 of NPPF. Not only are they considered to be out of date but they will no longer be robust given the changes in facilities which will have taken place over the last 10 years (for example the opening of the Staveley Healthy Living Centre) and proposed changes/growth across the Borough now contained in the Core Strategy.
- 3.8 The current approach and use of robust methodology adopted for the borough Sport and Physical Activity Strategy is acknowledged as being suitable and sufficient to underpin the Core Strategy and inform future delivery within relevant Service Plans.

4. Issues for Consideration

- 4.1 The statutory requirement for needs and evidence relating to the Councils Core Strategy and responses to consultation by Sport England have necessitated the development of a robust PPS and further evidence of need for Swimming Pool, Sports Hall and Artificial Grass Pitch provision using the Sport England FPM.

- 4.2 The national PPS methodology has recently been reviewed and therefore the timing of the CBC PPS to adopt best practice has been important to ensure that the resultant strategy is aligned to any revised evaluation framework adopted by Sport England or other key stakeholders.
- 4.3 The overall methodology for the Sport and Physical Activity Strategy development is shown as **Appendix 1**. It should be noted that the FPM work is being completed by Sport England and therefore only the PPS element is being coordinated locally. The two assessments will be combined and linked to profiling and identified local priorities for development of sustainable active participation in our communities.
- 4.4 Due to the specialist nature of the PPS work external support has been contracted to deliver the PPS Strategic guidance which will support the Councils Core Strategy and Local Development Framework and sit within the overall final Sport and Physical Activity Strategy.
- 4.5 The range of outdoor sports activities to be included and developed in the PPS is as follows:
- Football
 - Rugby
 - Hockey
 - Netball
 - Tennis
 - Bowls
 - Cricket

Commentary will also be made where there is opportunity to consider multi use or expanded use for other seasonal activities such as Rounder's, grass track circuit Cycling, Archery and Athletics development.

- 4.6 There are only two organisations currently approved by Sport England to use the new PPS methodology which

has meant a delay due to capacity for specialist support. CBC is the first authority in Derbyshire to use the new methodology and the second nationally.

- 4.7 Sport England are preparing an FPM assessment for Chesterfield which is expected to be provided in November 2013. The FPM methodology examines:
- Swimming Pool provision.
 - Sports Hall provision
 - Artificial Grass Pitch provision
- 4.8 The draft FPM data has already been used to support the planning application for the new Queen's Park Sports Centre and the final report will be fundamental to the indoor sports facility needs and evidence to be addressed in the Sport and Physical Activity Strategy for the borough.
- 4.9 The Sport and Leisure Manager has developed the brief for the PPS in consultation with Planning and Greenspace managers to ensure that the resultant work meets both corporate and service needs in each relevant area of the Councils work. The FPM modelling provides a standard report on the state of the borough having regard to all current and population driven future need.
- 4.10 The Sport and Leisure Manager is working with reduced capacity to support the Councils efficiency measures and due to critical planning application needs relating to the new Queen's Park Sports Centre; this has had some impact on the original project timeline. It is however expected that the draft strategy will be completed by April \ May 2014. Additional resource may be required if the current capacity levels remain depleted with the continued loss of the full time Sports Development resources due to internal transfer arrangements supporting business transformation priorities.
- 4.11 In absence of the borough Sport and Physical Activity Strategy the services are working with Derbyshire Sport and County partners to deliver on agreed partnership

plans including The Derbyshire Plan for Sport and Active Recreation and the Active Derbyshire Plan.

4.12 Despite current absence of the Strategy the Council is leading in a number of initiatives such as:

- Developing the new Active Chesterfield Partnership
- Joint working with the School Sports Partnership and Young People
- Sports Club Development project
- Revitalising local Sports Club Forums
- Young person consultation to inform programmes and initiatives
- Village Games initiatives
- Disability Cycling in Queen's Park
- A range of Health activity pilots at Leisure Centres.
- Integration of Maternity services to Leisure Facilities
- Developing new Queen's Park Sports Centre
- Delivering against the borough Health Inequalities plan

This and other work will be fully integrated into the final Strategy and be seamlessly mapped into relevant Council priorities and associated key partner and stakeholder plans and strategies at National and Local level.

4.13 Applications for grant funding and other initiatives that require a needs and evidence based validation will be reliant on strategic evidence being in place. Both the FPM and PPS work will take account of proposed future development and population growth in the borough up to 2031.

4.14 Planning the allocation of Section 106 and Community Investment Levy funds received by the Council will be possible due to the needs and evidence requirements reflected in the final Sport and Physical Activity Strategy.

5 **EIA**

- 5.1 An EIA is included at **Appendix 2**. The assessment will be reviewed and included in the final report to reflect findings arising from the needs and evidence identified through the project process.

- 5.2 The final Strategy EIA will also be validated in consultation with key stakeholders through the Councils Equalities Group.

6 **Risk Management**

- 6.1 Headline key risks regarding Strategy completion are identified in the table below. This will be refined subject to the findings of the needs and evidence arising from the PPS and FPM processes. Final assessment to be included in the resultant recommended Strategy report.

Risk	Likelihood	Impact	Mitigating Action	Residual Risk
Strategy is not completed in suitable timescale	Low	Planning applications subject to objection from statutory consultees + associated core strategy disruption. Active community and health priorities not delivered.	Corporate support and Member commitment to Strategy development in accordance with approved methodology and best practice. Sport England a key consultee and specialist consultant support commissioned.	Low
No Strategy results in planning objections from statutory consultees.	High	Core Strategy compromised and associated income and community development needs \ targets not met. Reduction in health inequalities priorities not progressed\ delivered. Chesterfield fails to progress as an active community.	Strategy completed and adopted to ensure service provision and infrastructure planned and delivered to meet robust needs and evidence based development.	Low
Strategic plan not implemented effectively.	Medium	Disrupts services meeting customer expectations and consequential levels of Community health and well being compromised. Wider area	Clearly understood roles, planned actions, investment and functions. Effective partnership working with performance measures in place and monitored. Good communication at all levels including organisational reporting lines and responsibilities being understood with partners and CBC teams. Good corporate relationships	Low

		“health” impact arises due to lack of investment and sustainable provision.	and shared priorities at all levels. Elected Members aware and driving plans clearly aligned to strategic need and corporate priorities.	
Legislative Pressures impact on non statutory investment	High	Service fails to meet both Council and Community needs.	Strong partnership working in place with key stakeholders. Vibrant 3 rd Sector base in both public and private facilities. NGB and Public Health priorities and strategies in place. County level commitment to Active Derbyshire and recognition of Sport and Leisure impact on community health and well being generally. Sport England role in promoting participation and protection \ development of relevant community infrastructure. Ability of CBC to raise capital through Community Investment Levy and prioritise\ support planned developments. Option to outsource with innovative partnerships. National health agenda profile limits reductions in sport and physical activity provision.	low

7 Financial

- 7.1 Sport and Physical Activity Strategy development costs are within approved budget provision.
- 7.2 An evaluation of future investment needs will be included in the final report to inform provision in the Councils Capital Programme process.

8 Recommendations

- 8.1 That the best practice approach to establishing a needs and evidence based for a Playing Pitch Strategy (PPS) and Outdoor Sport and Leisure in the borough be noted.
- 8.2 That the Sport England Facility Planning Model (FPM) 2013 imminent County and Borough report findings be noted as key drivers for planning future services within the borough.
- 8.3 That the Committee note that the collective needs and evidence identified in both the PPS and FPM reports forms the collective basis for the overarching Sport and Physical Activity Strategy for the borough being delivered.

9 Reasons for Recommendations

- 9.1 The Council Core Strategy requires a robust needs and evidence base relating to sports provision and greenspace to meet statutory planning requirements within the Local Development Framework.
- 9.2 Sport and Physical Activity provision in local communities is an essential requirement to ensure that Chesterfield is sustained and developed both as a great destination; and a healthy and active place to live and work.
- 9.3 It is essential that the Council understands local community needs and is able to strategically plan and resource future plans through a recognised methodology being used to develop essential investment. This should maximise mitigation of the impact of austerity measures affecting public service responsibilities in both statutory and non statutory provision.

M Blythe October 2013.